



Oregon Coast Trail

Statewide Landowners Group

Kickoff Meeting

March 15, 2019

9:00 a.m. – 12:00 noon

Local Government Center, 1st Floor Conference Room

1201 Court St NE

Salem, OR 97301

Map: <https://goo.gl/maps/SMXiSdMGjgK2>

The purpose for an Oregon Coast Trail (OCT) statewide landowners group includes:

- *enabling the completion of the Trail in a manner that will result in a world class experience*
- *increasing the safety of trail users and motorists alike*
- *adopting an action plan and identifying a sustainable governance structure to operate, maintain and enhance the OCT*

Governor Brown's Oregon Solutions project designation directs the statewide landowners group to establish the governance structure needed for finalizing an action plan and moving forward with implementation.

An agreement on the governance structure will:

- provide the OCT a coordinated framework for adopting and advancing the implementation of an action plan including how to reach collaborative agreements on overall project priorities and management functions,
- identify the means to perpetually engage a broad group of key stakeholders from the public, private and non-profit sectors in the ongoing efforts to achieve implementation of the plan in an orderly and timely manner, and
- identify fiscal responsibilities and opportunities for management, capital construction and maintenance of the Trail.

Objectives for this kickoff meeting include

- creating a shared understanding of the history & background of the OCT and HB 3149 legislation.
 - Seeking agreement on next steps toward adopting an action plan and identifying a governance structure.
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AGENDA

- 9:00 a.m. Welcome and Introductions**
Oregon Solutions Director Karmen Fore.
Co-Conveners – Oregon Representative David Brock Smith & Oregon Parks Commissioner Doug Deur.
- 9:20 Oregon Solutions Process and Collaborative Governance Approach**
Pete Dalke, Oregon Solutions.
- 9:30 State Parks Interests in the OCT**
M.G. Devereux, Deputy Director, Oregon Parks & Recreation Department.
- 9:40 Oregon Department of Transportation Interests in the OCT**
Jerri Bohard, Administrator, Transportation Development Division (Active Transportation, Research Section, Planning Section), ODOT.
- 9:50 Local economic interests and perspectives**
Marcus Hinz, Executive Director, Oregon Coast Visitors Association.
- 10:00 Status of the OCT**
- Project Assessment Findings – Greg Wolf, County Solutions.
 - Current efforts and status of developing an action plan – Robin Wilcox, Senior Planner, OPRD.
- 10:50 to 11:00 Break**
- 11:00 Discussion/Additional questions regarding the information presented?**
- 11:10 Initial Perspectives from the 3 Segment Groups:**
- North Coast Segment Group – Tillamook County Commissioner Bill Baertlein, convener.
 - Mid-Coast Segment Group – Lincoln County Commissioner Doug Hunt, convener.
 - South Coast Segment Group – Mark Labhart, facilitator (for Coos County Commissioner Melissa Cribbins, convener).
- 11:30 Statewide landowners group functions: Starting point**
Pete Dalke, Oregon Solutions
- 11:45 Wrap up**
- Next steps/timeline and dates for future meetings
- 12:00 noon ADJOURN**

Note: Please bring your calendars for setting future meeting dates.

Oregon Coast Trail: 3/15/2019 Agenda materials and links:

- Attachment 1 [HB 3149 Legislation](#)
- Attachment 2 [Governor's Oregon Solutions project designation letter](#)
- Attachment 3 *OCT Solutions collaboration framework - diagram*
- Attachment 4 *OCT Ground rules*
- Attachment 5 *OCT coordinating group: goals and roles*

Additional Links for more background info:

- OCT online newsletter- oregoncoasttrailplanning.com
- [OCT Connection Strategy from 2011](#)
- [OCT maps](#)

**Enrolled
House Bill 3149**

Sponsored by Representatives SMITH DB, GOMBERG, BUEHLER; Representatives HEARD, HOLVEY, KENNEMER, MCKEOWN, WHISNANT, WILSON, WITT, Senators DEVLIN, HANSELL, ROBLAN

CHAPTER

AN ACT

Relating to the Oregon Coast Trail; and prescribing an effective date.

Whereas 2017 marks the 50th anniversary of the Oregon Beach Bill, House Bill 1601 (1967), in which the Legislative Assembly established the public’s right to uninterrupted use of Oregon’s shoreline and beaches; and

Whereas the Oregon Coast Trail spans more than 350 miles of Oregon coastline from the south jetty of the Columbia River on the north to the Oregon-California border on the south, taking advantage of the publicly owned beaches and providing connections between the beaches; and

Whereas the State Parks and Recreation Division began development of the Oregon Coast Trail in 1971 and declared it hikeable in 1988, and the State Parks and Recreation Department has a target date of 2021 for completion of the trail system; and

Whereas numerous trail segments or “gaps” require trail users to walk along the shoulder of US Highway 101 or on other roads not designed for pedestrian use; and

Whereas closing the gaps in the Oregon Coast Trail system will increase the safety of trail users and motorists alike; now, therefore,

Be It Enacted by the People of the State of Oregon:

SECTION 1. (1) The State Parks and Recreation Department shall, in cooperation with the Department of Transportation, other interested state agencies, local governments, nonprofit organizations and other stakeholders, develop an action plan to complete the Oregon Coast Trail. The plan shall identify and address:

(a) A preferred option for the development, maintenance and operation of each new trail segment intended to address a gap in the trail system, including the costs associated with the development, maintenance and operation, that:

(A) Takes into account the existing uses of the land where trail segments are to be constructed, including public highway right-of-way, private or public ownership and active rail use;

(B) Ensures that the designation of trail segments will not conflict with surrounding private property rights, including rights of way and easements; and

(C) Takes into account the concerns of the public and other interested parties;

(b) Prioritization of new trail segment construction based on resulting improved safety, immediacy of implementation, potential project sponsors and sources of funding;

(c) Potential sources of funding for implementation of the plan, including but not limited to federal, state and private sources; and

(d) Options for designation of final state agency or other responsible entities for the development, maintenance and operation of the trail and trail facilities as identified in the plan.

(2) The State Parks and Recreation Department may coordinate with nonprofit organizations to raise funds and to develop, maintain and operate the trail and trail facilities as necessary to implement the plan.

(3) The State Parks and Recreation Department shall submit an annual report to the Legislative Assembly on the progress made toward developing and implementing the plan required by this section.

SECTION 2. This 2017 Act takes effect on the 91st day after the date on which the 2017 regular session of the Seventy-ninth Legislative Assembly adjourns sine die.

Passed by House July 5, 2017

.....
Timothy G. Sekerak, Chief Clerk of House

.....
Tina Kotek, Speaker of House

Passed by Senate July 7, 2017

.....
Peter Courtney, President of Senate

Received by Governor:

.....M.,....., 2017

Approved:

.....M.,....., 2017

.....
Kate Brown, Governor

Filed in Office of Secretary of State:

.....M.,....., 2017

.....
Dennis Richardson, Secretary of State



KATE BROWN
Governor

November 14, 2018

Lisa Sumption, Director
Oregon Parks & Recreation Department
725 Summer St. N.E. Suite C
Salem, OR 97301

Mike Eliason, Interim Executive Director
Association of Oregon Counties
1201 Court St NE #300
Salem, OR 97301

Marcus Hinz, Director
Oregon Coast Visitors Association
PO Box 940
Tillamook, Oregon 97141

Matt Garrett, Director
Oregon Department of Transportation
355 Capitol St. NE, MS11
Salem, OR 97301-3871

Dear Directors Sumption, Hinz, Garrett and Interim Executive Director Eliason,

I am informed that your agencies have been making great strides toward achieving the planning objectives for the Oregon Coast Trail (OCT) as outlined in HB 3149 legislation from the 2017 Legislative session. The efforts that your coordination team have made toward developing an action plan to complete the OCT have been well focused, and I believe the elevated, neutral forum of Oregon Solutions is ideal for helping to establish the governance structure for finalizing an action plan and moving forward with implementation. Therefore, I am pleased to designate the necessary governance determination process as an Oregon Solutions Project. I am designating State Representative David Brock Smith and Oregon Parks Commissioner Doug Deur to lead this effort as co-conveners.

My understanding is the action plan will address gaps in the trail and related safety issues through a partnership with the AOC's County Solutions Program. The agreement on the governance structure will provide the OCT a coordinated framework for adopting and advancing the implementation of the action plan including how to reach collaborative agreements on overall project priorities and management functions. The governance plan should also identify the means to perpetually engage a broad group of key stakeholders from the public, private and non-profit sectors in the ongoing efforts to achieve implementation of the plan in an orderly and timely manner. Lastly, this effort should identify fiscal responsibilities and opportunities for management, capital construction and maintenance of the Trail.



Directors Sumption, Hinz, Garrett and Interim Executive Director Eliason
November 14, 2018
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Thank you for the identification of this important collaboration. This project addresses important priorities in the state for tourism, recreation, and environmental education. Please keep my office updated on this effort. I wish you well!

Sincerely,

A handwritten signature in black ink that reads "Kate Brown" with a horizontal line extending to the right.

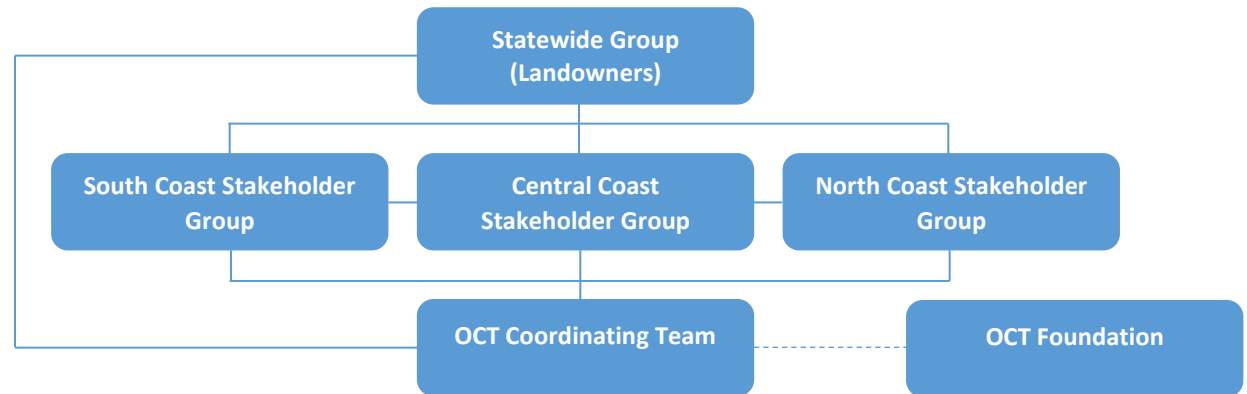
Governor Kate Brown

KB: jlb

cc: Jason Lewis-Berry, Regional Solutions
Karmen Fore, Oregon Solutions
Greg Wolf, County Solutions

Oregon Coast Trail Project – Collaborative Structure

Oregon Solutions | March 6, 2019



- OCT Coordinating Team**
- Oregon Parks and Recreations Department (OPRD)
 - Association of Oregon Counties (AOC)/County Solutions
 - Oregon Department of Transportation (ODOT)
 - Oregon Coast Visitors Association (OCVA)
 - Oregon Solutions

Coastal Segment Stakeholder Groups (lists not all-inclusive)

- Statewide Group (Landowners)**
- Co-conveners: Rep. David Brock Smith and Parks Commissioner Doug Deur
 - OCT Coordinating Team
 - US Forest Service
 - US Fish and Wildlife Service
 - Tribes*
 - League of Oregon Cities (1 rep.)
 - North coast segment (1 rep.)
 - Central coast segment (1 rep.)
 - South coast segment (1 rep.)
 - US Bureau of Land Management
 - Governor’s Regional Solutions Office
 - Staff: Oregon Solutions (Pete Dalke)

- South Coast Partners, including**
- Convener: Commissioner Melissa Cribbins
 - OCT Coordinating Team & Statewide Group Agencies
 - County representatives
 - City representatives
 - Tribal representatives
 - Oregon Department of Fish & Wildlife
 - Department of Land Conservation & Development
 - Special interest representatives
 - Governor’s Regional Solutions Office
 - Staff: County Solutions (Mark Labhart)

- Central Coast Partners, including:**
- Convener: Commissioner Doug Hunt
 - OCT Coordinating Team & Statewide Group Agencies
 - County representatives
 - City representatives
 - Tribal representatives
 - Oregon Department of Fish & Wildlife
 - Department of Land Conservation & Development
 - Special interest representatives
 - Governor’s Regional Solutions Office
 - Staff: County Solutions (Greg Wolf and Frank Burris)

- North Coast Partners, including:**
- Convener: Commissioner Bill Baertlein
 - OCT Coordinating Team & Statewide Group Agencies
 - County representatives
 - City representatives
 - Tribal representatives
 - Oregon Department of Fish & Wildlife
 - Department of Land Conservation & Development
 - Salmonberry Trail representative
 - Special interest representatives
 - Governor’s Regional Solutions Office
 - Staff: County Solutions (Jamie Damon)

* Confederated Tribes of Grande Ronde, Confederated Tribes of Coos, Lower Umpqua & Siuslaw Indians, Confederated Tribes of Siletz Indians, Coquille Indian Tribe, Tolowa Dee-ni' Nation

Attachment 4.



Oregon Coast Trail Team Member Ground Rules

The co-conveners and partners in the Oregon Coast Trail (OCT) project are committed to the following these general principles and “ground rules” for how we conduct our business with one another:

General Principles

- We agree to approach problems with creativity and with open minds.
- We each have a unique perspective and contribution to make.
- We recognize that we must work to involve any person or group who could help us or hinder us from achieving our goals.
- We agree to focus on taking incremental “do-able” steps towards success.

Ground Rules

1. We recognize that the best outcomes depend upon cooperation and collaboration among all entities at the table.
2. We commit to openly communicate ideas, potential contributions, and concerns, and also to engage in respectful, active listening to each other. We respect all questions as good questions, and important part of achieving a shared understanding and vision for the outcomes of our efforts.
3. We will focus on the future we would like to create for the OCT rather than any past problems and past history of issues.
4. We will work toward agreements that are fair and constructive for everyone. When consensus is not possible, we will acknowledge and accept our differences and work toward the best possible outcome.
5. We agree to commit to the agreed-upon solution, in whatever way we can. If we, individually, are unable to make a commitment for our organization, we will work to identify what will make that commitment possible.
6. We commit to building trust by doing what we say we will do.
7. We agree to notify each other before taking outside actions including communications such as newsletter and blog posts that might impact the work we are doing together.

8. We agree to attend all meetings or designate an alternate. We will be individually responsible for keeping our alternate updated as well as the entity that we are affiliated with and representing at the table.

9. We commit to reviewing agendas and materials in advance of meetings. If we have suggestions for an agenda or materials to share for review and discussion, we will contact one of the Co-Conveners or the project manager well in advance of the meeting.

10. Everyone shares in the solution, everyone shares in the credit.

Governor Brown appointed two Oregon Solutions project co-conveners for the OCT:

- Oregon State Representative David Brock Smith
- Oregon Parks Commissioner Doug Deur

The County Solutions conveners for the OCT Coastal Segment Groups are:

- North Coast Segment – Tillamook County Commissioner Bill Baertlein
- Central Coast Segment – Lincoln County Commissioner Doug Hunt
- South Coast Segment – Coos County Commissioner Melissa Cribbins

The OCT Coordination team contacts include:

- Association of Oregon Counties – Greg Wolf
- Oregon Coast Visitors Association – Marcus Hinz
- Oregon Parks and Recreation Department – Robin Wilcox
- Oregon Department of Transportation – Jerri Bohard, Susan Peithman, Jenna Berman

Oregon Solutions staff:

- Pete Dalke

Note: **Public participation** will be allowed with the consent of the Co-Conveners.

- Generally, the respective segment group and statewide project team stakeholders will be given priority in all discussion, and in some situations it will be limited to just these stakeholders. All meetings are open to the public.
- Any communications with the press and other media are most representative when they come on behalf of the segment group and statewide teams.

**Oregon Coast Trail
Goals and Roles
For an Oregon & County Solutions Approach**

Working document

2/28/2019

Since early 2018, there has been a concerted effort to develop a multi-agency collaborative approach to addressing the gaps in the Oregon Coast Trail (OCT). Closing the gaps to increase the safety of trail users and motorists alike is key to completing the Trail in a manner that will result in a valued community amenity and a world class visitor experience.

The key players in this effort are the Oregon Parks and Recreation Department (OPRD), the Oregon Department of Transportation (ODOT), the Oregon Coast Visitors Association (OCVA) and the Association of Oregon Counties (AOC). Collectively these four are functioning as a “coordination team” to lead the development of an action plan to complete the OCT. County Solutions is providing support to this coordination team as well as working with County elected leaders to convene three segment teams embracing the length of the Trail. The Governor has designated the OCT an Oregon Solutions project recognizing a neutral forum is ideal for helping to establish the governance structure for finalizing an action plan and moving forward with implementation and long term operational agreements.

The following goals and roles for a “Solutions” approach have evolved out of the work of the coordination team to date and initial meetings of the three segment teams (North Coast, Central Coast and South Coast).

Goals for a Solutions approach include:

- Oregon Solutions and County Solutions partnering approach to convene stakeholder discussions that support the completion of a robust, widely understood and broadly supported OCT Action Plan.
- Convening a process with stakeholders that serves the committed efforts of OPRD for completing the Action Plan and leads to more effective, coordinated implementation of the components in the Action Plan.
- A neutral facilitation process and a collaborative approach that supports implementation of the Action Plan and on-going sustainability of the Trail whether on public, private or non-profit managed lands.
- Transparent stakeholder discussions that will lead to the development of a practical governance structure involving all landowners that host the OCT and that ultimately facilitate the completion and implementation of the Action Plan.

- Communications with the public that are representative of the collaborative work of the three segment teams and the statewide team and that also serve to
 - build coastal community pride and ownership in the trail and
 - gain additional support and momentum for completing the OCT.

Roles

OPRD

- Responsible for developing an Action Plan to complete the OCT (HB 3149 legislation, 2017).
- Provide reports to the Oregon Parks Commission and annual Legislative progress reports.
- Actively continue to maintain the OCT on OPRD-managed lands and advance new construction projects with partners to enhance and complete the OCT when and where possible.
- Suggest possible OCT gap solutions including areas outside of OPRD properties.
- OPRD may take the lead on developing new trail segments, in partnership with other agencies, where local resources are insufficient to support the effort.
- Arrange for appropriate management and staff participation with the three segment teams and the related gap groups.

ODOT:

- Support OPRD in the development of the Action Plan.
- Provide information on roadway conditions and right of way for known OCT gaps.
- Share information resulting from the Oregon Coast Bike Route Study including surveys, planning studies and data.
- Suggest possible OCT gap solutions limited to roadway design and local road route alternatives.
- Arrange for appropriate management and staff participation with the three segment teams and the related gap groups.

OCVA:

- Share recreational tourism developments and visitor experiences on the OCT.
- Inform OCT discussions regarding connections to local economies.
- Leverage resources others can't readily access for trail segment completion and on-going trail operations and maintenance (for example, resources for trail maintenance and volunteer training).
- Support coordination team with developing cross-jurisdictional public agency as well as public-private partnerships which address OCT priorities.

OCT Coordination Team includes OPRD, ODOT, OCVA and the Association of Oregon Counties. This team functions to:

- Provide the coordination role for the development of the Action Plan as well as coordination for the Statewide Landowner Group and the three coastal segment teams.
- Develop an initial OCT preamble and purpose statement for discussion by the statewide landowners group and sharing with the segment groups.

- Engage and collaborate in creative problem solving approaches to complete the OCT.

County Solutions

- Staff the Coordination Team, the 3 coastal segment teams and the County commissioners serving as conveners.
- Develop a Declaration of Cooperation with each of the segment teams that proposes alternatives for closing gaps.

Oregon Solutions

- Staff the Coordination Team and the Statewide Landowners group and the conveners for the group.
- Develop a Declaration of Cooperation and related agreements with the group.

Coast Segment Teams

The purpose for the three segment teams (North, Central and South Coast) includes:

- Convening stakeholder entities, including federal and state agencies, local governments, non-profit groups and private business interests that have property hosting the Oregon Coast Trail or have resources available to complete the OCT.
- Conducting mutual education about interests, challenges and opportunities to complete the respective sections of the trail including cultivating a shared understanding of HB 3149 legislation and the current status of the OCT.
- Developing recommendations for alternatives that close gaps.
- Engaging stakeholders that can contribute to identifying and deploying financial resources and technical support for completing and maintaining the OCT.

Statewide Landowner Group

The purpose for the Statewide Group includes:

- Enabling the completion of the Trail in a manner that will result in a world class experience.
- Increasing the safety of trail users and motorists alike.
- Identifying a sustainable governance structure to operate, maintain and enhance the OCT.

Functions for a statewide group include:

- Adoption/approval of a “master action plan” (Action Plan) for the OCT.
- Leveraging needed resources for implementation of the Action Plan including trail planning, design and construction.
- Identifying effective means of integrating OPRD and multi-jurisdictional landowners roles and responsibilities including:
 - Sharing of model trail management agreements.
 - Reaching consensus for a trail governance structure.
- Providing input for developing the action plan including
 - Operations and maintenance
 - Level of service standards and expectations, including wayfinding
 - Volunteer engagement parameters
 - Identification of alignment alternatives

- Project prioritization criteria
- Trail standards
- Communications/signage
- Funding opportunities
- Management of trail social issues
- Trail advocacy.